

# **Assessment of Potential Urban Area and Highway Stormwater Runoff Water Quality Standards Compliance Problems<sup>1</sup>**

G. Fred Lee, PhD, DEE  
G. Fred Lee & Associates  
El Macero, California

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In January 1998, the US EPA reaffirmed its previously announced position that ultimately NPDES-permitted urban area and highway stormwater runoff would have to meet water quality standards in the runoff waters as they enter a receiving water. This requirement does not at this time have a fixed timetable. Stormwater management agencies and regulatory agencies must through a BMP ratcheting-down process work toward achieving water quality standards in the runoff waters. The State Stormwater Quality Task Force (SWQTF) Stormwater Science Work Group was initiated in the Spring of 1998. The primary objective of this Work Group is to provide a technically valid base of information for implementing the BMP ratcheting-down process to ultimately achieve compliance with appropriate water quality standards. As part of developing guidance for implementing the BMP ratcheting-down process, it has been found that there is a lack of understanding among regulatory agencies, stormwater runoff water quality management agencies, environmental groups, and others regarding the potential stormwater runoff water quality standard compliance issues facing NPDES-permitted stormwater management agencies.

This discussion is based on the approximately 40 years of experience of the author (Dr. G. Fred Lee) in work on water quality criteria and standards development, evaluation and implementation and on water quality impact evaluation and management associated with urban area and highway stormwater runoff to a variety of waterbodies located throughout the US.

A review of existing stormwater runoff water quality characteristics shows that potential exceedances of worst-case-based water quality standards will likely occur in urban area and highway stormwater runoff at the point of discharge to receiving waters. Further, a review of the ability of conventional BMPs such as detention basins to treat stormwater runoff shows that conventional BMPs will not reduce the concentrations of stormwater runoff-associated constituents sufficiently to achieve compliance with worst-case-based water quality standards.

In July 1998, the SWQTF Executive Committee initiated an effort to compile information on potential water quality standards compliance issues based on California data. In September 1998 Mack Walker of LWA developed guidance on how to evaluate compliance with water quality standards, and Scott Taylor of RBF developed guidance on evaluation of BMP costs.

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<sup>1</sup>Reference as: Lee, G.F., "Assessment of Potential Urban Area and Highway Stormwater Runoff Water Quality Standards Compliance Problem," Report to the CA Stormwater Quality Task Force Stormwater Science Work Group, G. Fred Lee & Associates, El Macero, CA, December (1998).

In November 1998 Mack Walker released a draft report summarizing the results of a review of potential stormwater runoff water quality standards compliance problems for Sacramento, Fresno, Los Angeles County, and Caltrans District 7 (LA area). Information from Alameda County in the San Francisco Bay area is forthcoming. This review focuses on compliance with appropriate local Basin Plan requirements, Ocean Plan objectives, and proposed California Toxics Rule criteria. The attached table summarizes the initial results from Mack Walker's review. This table also presents a summary of Dr. G. Fred Lee's experience in reviewing stormwater runoff water quality monitoring data in California and elsewhere relative to existing regulatory requirements. A summary of some of the key issues pertinent to achieving compliance is presented below.

The discussion presented below applies to urban area residential and most commercial street and highway stormwater runoff. It does not necessarily apply to industrial stormwater runoff, or to some commercial stormwater runoff where substantial amounts of hazardous or otherwise deleterious chemicals are stored and/or used outdoors. Runoff from such areas into the municipal stormwater system can cause that system's stormwater characteristics to be different from the typical residential/commercial stormwater runoff.

### **Heavy Metals**

A review of the attached table shows that total and dissolved copper, lead and zinc in urban area street and highway stormwater runoff will frequently exceed worst-case-based acute water quality criteria/standards in the runoff waters as they enter receiving waters, i.e., no-mixing zones. Cadmium in urban area and highway stormwater runoff is sometimes found to exceed the US EPA's worst-case-based water quality criteria/standards in the runoff waters. Several studies have shown, however, that these heavy metals in urban area and highway stormwater runoff are in nontoxic, nonavailable forms, and therefore the water quality standards exceedance represents an administrative exceedance related to the nature of how the US EPA implements worst-case-based water quality criteria into state standards and NPDES-permitted discharges.

The Agency headquarters understands the over-regulation associated with this approach, especially under the Independent Application Policy, and is working to revise this policy and regulatory approach as part of the Announced Proposed Rule Making (ANPRM) for water quality standards that is currently under review. Lee (1998) has recently completed a review of the characteristics of the US EPA's water quality criteria implementation approach that will lead to over-regulation of urban area and highway stormwater runoff water quality. Further, the Agency provides for site-specific adjustment of standards/discharge limits through its Water Quality Standards Handbook (1994). It is likely that a site-specific evaluation would show that the water quality standards can be adjusted significantly upward for these heavy metals and still be protective of aquatic life-related beneficial uses of waterbodies for most urban and highway stormwater runoff receiving water situations. The State Storm Water Quality Task Force Stormwater Science Work Group is developing guidance on how stormwater management, regulatory agencies and the public should work together to develop site-specific water quality standards for cost-effective management of the water quality impacts of stormwater runoff-associated constituents.

### **Bis(2-ethyl)phthalate**

The water quality standards potential exceedances for bis(2-ethyl)phthalate are likely due to contamination of the sampling equipment by this chemical. Phthalates are universal, frequent contaminants of environmental samples due to sampling and sample handling contamination problems. It is possible with great care to collect samples of stormwater which are not contaminated with phthalates. This needs to be done to determine whether there is a real phthalate-associated exceedance of the standard or whether the exceedance is simply an artifact of inadequate sampling approaches.

### **Fecal and Total Coliforms**

Urban area and highway stormwater runoff will frequently cause exceedance of fecal coliform standards for contact recreation. It has been known for many years that fecal coliforms are an unreliable indicator of the sanitary quality of waters for contact recreation. It is likely, however, that for those situations in which there is no domestic wastewater present in the stormwater runoff through leaking sewers, spills, blockage of sewer lines, pump stations, etc., that the exceedance of the fecal coliform standard in stormwater runoff does not represent a public health threat for bacterial-caused enteric (intestinal) diseases. There is the potential, however, that protozoan parasitic cyst-forming organisms of animal origin such as *Cryptosporidium* could be present in urban stormwater runoff, which would be a threat to cause disease to those who contact recreate in urban area and highway stormwater runoff-impacted waterbodies.

The US EPA, as part of its Beach Program and the National Water Quality Criteria and Standards Plan that is currently being adopted, plans to pursue causing the states to adopt new sanitary quality pathogen indicator organisms instead of fecal coliforms. While the US EPA can likely add *E coli* and *Enterococci* to the sanitary quality fecal indicator organism standards, the Agency has no authority to require that departments of health abandon the use of fecal coliforms as a sanitary quality parameter. It will be extremely difficult to get health agencies to abandon fecal coliforms as a sanitary quality parameter because of the long tradition that exists in the use of this parameter and its being embedded in department of health regulations. It is likely that urban stormwater runoff water quality managers will find that, in addition to having to meet the fecal coliform standard, they will also have to meet standards for *E coli* and *Enterococci*. It appears, however, that unless there are significant amounts of domestic wastewaters in the urban area stormwater runoff, the compliance problems associated with the new indicator organisms should be minimal.

At this time the sanitary quality of shellfish harvesting is based on total coliform content of the organisms. The urban stormwater dischargers to waterbodies where shellfish harvesting is restricted because of sanitary quality issues could readily find that they will have stormwater runoff water quality standards compliance problems meeting total coliform standards for the protection of shellfish harvesting.

### **Mercury**

Mercury is of concern in urban area and highway stormwater runoff because of its potential to bioaccumulate in fish to excessive levels that cause the fish to be considered dangerous for use as

human food. The urban area and highway stormwater runoff compliance problems for mercury are not well-established or understood because of the inadequate analytical methods that are typically used for mercury analyses. There are significant problems with measurement of low levels of mercury in environmental samples due to sample contamination. Further, the commonly used analytical methods for measuring mercury in stormwater runoff do not have sufficient sensitivity to determine if the mercury concentrations are present in excess of worst-case-based water quality criteria/standards, which are currently 12 ng/L and will soon become about 5 ng/L. It is possible that mercury in urban area street and highway stormwater runoff may become a water quality standards compliance issue, especially where the fish in the receiving waters for the stormwater runoff have excessive concentrations of mercury in their edible tissue.

It is well-known, however, that the worst-case-based water quality criterion in most cases overestimates the actual bioaccumulation of mercury that will occur in edible fish tissue. The US EPA is proposing an alternative approach for regulating mercury based on establishing a site-specific bioaccumulation factor which involves back-calculating a standard for those waterbodies where excessive mercury edible aquatic life tissue residues exist. This back-calculation approach will likely meet with significant problems in relating mercury loads to a waterbody to fish tissue residues, especially where particulate mercury is added to the waterbody, and accumulates in the waterbody's sediments. Depending on the characteristics of this sediment, this particulate mercury may be slowly converted to methylmercury, which bioaccumulates in fish and other aquatic life tissue.

One of the issues that has not been addressed is whether the mercury in urban area street and highway stormwater runoff is in a bioavailable form that can be converted to methylmercury in receiving water sediments. This is an area that needs attention for any situation where there are water quality standards violations associated with mercury in urban area and highway stormwater runoff.

### **Polynuclear Aromatic Hydrocarbons**

The polynuclear aromatic hydrocarbons (PAHs), such as chrysene, fluoroanthene, phenanthrene, and pyrene, are occasionally present in urban area and highway stormwater runoff at concentrations which will cause exceedance of worst-case-based water quality standards. These standards, however, are overly-protective in many situations and do not properly reflect the concentration of toxic/available forms of PAHs. It is also known that the toxicity of many of the PAHs is additive, where, even though no single PAH concentration exceeds a water quality standard, the sum of the PAHs can, under certain circumstances, be toxic. The US EPA is developing a water quality criterion for the sum of PAHs. This criterion could cause increased compliance problems for PAHs in urban area and highway stormwater runoff. It is possible that through site-specific studies that at least part, and possibly all of the individual and sum PAH exceedances of water quality standards would be found to be administrative, where there is need to adjust the criterion to more properly reflect site-specific conditions affecting PAH toxicity to aquatic life.

### **Aquatic Life Toxicity**

Essentially all urban stormwater runoff in California and in many other areas will cause exceedance of the aquatic life toxicity requirement of the US EPA and in CA Regional Board Basin

Plans prohibiting the presence of aquatic life toxicity in ambient waters. Urban area stormwater runoff aquatic life toxicity is typically due to residential and commercial use of two organophosphate pesticides, diazinon and chlorpyrifos, for structural (termite and ant) and lawn and garden pest control. Urban stormwater runoff contains sufficient concentrations of these two pesticides, which are additive, to cause toxicity to *Ceriodaphnia*, a freshwater zooplankton that is a US EPA standard toxicity test organism. Chlorpyrifos is frequently present in urban area stormwater runoff in some parts of California at sufficient concentrations to be toxic to *Mysidopsis*, a marine zooplankton.

It is unclear whether urban highway stormwater runoff will contain sufficient OP pesticides to be toxic to *Ceriodaphnia* or mysids. Since these pesticides are not used for highway right of way pest control, their presence in highway stormwater runoff would have to come from airborne sources, most likely from agricultural use rather than urban use. At times, rainfall and fog fall in the Sacramento and parts of the Central Valley of California are highly toxic to *Ceriodaphnia* due to the use of diazinon as a dormant spray in orchards. During these times, highway stormwater runoff would be expected to be toxic to *Ceriodaphnia* due to the OP pesticide diazinon.

The regulation of pesticide toxicity to aquatic life is governed by both Clean Water Act and Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA) pesticide registration requirements. These requirements allow aquatic life toxicity, provided that it is not significantly adverse to the beneficial uses of a waterbody. At this time, there is considerable confusion and uncertainty as to how the toxicity in urban area stormwater runoff that is due to OP pesticides will be regulated. In February 1997, the Water Resources Control Board and the Department of Pesticide Regulation (DPR) developed a Management Agency Agreement (MAA) where DPR has five years to establish an effective aquatic life toxicity control program for OP pesticides that are derived from their use on agricultural crops. It is unclear as to whether the MAA will also govern the urban stormwater runoff pesticide aquatic life toxicity problem. In about 3 years under the current MAA, the Regional Water Quality Control Boards will have the responsibility of regulating OP pesticide toxicity if the current DPR voluntary approach fails to control toxicity in the state's waters.

Another aspect of the OP pesticide toxicity issue which will likely influence its regulation is that several Regional Boards, as well as the US EPA for the San Francisco Region, have used aquatic life toxicity and/or the concentrations of diazinon/chlorpyrifos as a basis for listing a waterbody on the 303(d) list of impaired waterbodies. This listing initiates the TMDL process for the ultimate control of the OP pesticides to eliminate the toxicity. The Santa Ana Regional Water Quality Control Board has to develop a TMDL for OP pesticide-caused toxicity as it may impact the beneficial uses of San Diego Creek and Upper Newport Bay in Orange County by 2002.

The OP pesticide aquatic life toxicity issue will be resolved through either regulatory channels, which will allow the use of OP pesticides and still have some stormwater runoff toxicity, or through source control at the place where the pesticides are used, possibly including reformulation and/or restrictions on their use that lead to their presence in stormwater runoff from areas where they are used. Because of the complexity of the regulatory issues, it is unlikely that the OP pesticide toxicity issue will be used to trip the BMP ratcheting-down process to achieve water quality standards in

urban area and highway stormwater runoff in the near future.

## **Nutrients**

One of the more common bases for listing a waterbody as impaired and thereby initiating the TMDL process is the presence of excessive nutrients, nitrogen and phosphorus compounds, which lead to excessive growth of algae and/or other aquatic plants. While most of the US focuses excessive fertility (eutrophication) control programs on phosphorus control, since it is the key limiting element governing maximum algal biomass development, in California, nitrogen, in the form of nitrate and ammonia, is the key limiting element for algal growth. Therefore, eutrophication control programs in California will likely focus primarily on controlling nitrate input to fresh and marine waters.

As a result of environmental group litigation and a settlement agreement between the US EPA Region 9 and an environmental group, the Santa Ana Regional Water Quality Control Board has already adopted a Phase I TMDL for controlling nitrogen and phosphorus inputs to Upper Newport Bay in Orange County, California. This TMDL was developed on a crash program without having adequate time to formulate a proper nitrate load-eutrophication response relationship for Upper Newport Bay. Within a few years, most areas of the state will be developing and implementing TMDLs for nitrogen/phosphorus compounds. Many urban area stormwater runoff water quality management agencies will become involved in the TMDL process, where they will be expected - required to remove nitrogen from the stormwater runoff. This can be extremely expensive, since there is no readily-available, inexpensive technology for nitrate removal.

There are a number of aspects of developing appropriate TMDLs for nitrate that need to be evaluated, the most important of which is the hydraulic residence time of the waterbody for which the nutrient TMDL is being developed. The hydraulic residence time is the volume of the waterbody divided by the inflow rate. It is a measure of how long the water and conservative - nonreactive chemicals spend in the waterbody water column before being flushed out. There will be a number of situations like Upper Newport Bay where nitrate added to the Bay in stormwater runoff was initially exempted from the TMDL limitations, since the runoff enters the Bay during the late fall, winter, and early spring, when the excessive algal problem is not present in the Bay. The excessive algae growth problem is a summer problem. The nitrate added during the fall, winter, and early spring is flushed through the Bay by tidal action in about 10 days, and is therefore not available to impact the summer algal growth situation.

There will be other situations, however, where the hydraulic residence time of the waterbody will be such that the annual nitrate load to the waterbody will be the load that determines the nitrate available to support algal growth during the late spring and summer. Under those conditions, urban stormwater runoff could have to be treated to control nitrate input. The cost of significant nitrate control, however, is likely to be sufficiently great so that, through either US EPA or Porter-Cologne economic considerations, it will be determined that it is not economically affordable for the urban public to implement a BMP nitrate removal system that would control the nitrate input to a waterbody.

The excessive fertilization problems that could cause urban stormwater runoff water quality management agencies to initiate nitrate control through the BMP ratcheting-down process do not necessarily have to occur in the receiving waters for the stormwater runoff. The people in the Sacramento area, as well as other communities in the Sacramento and San Joaquin River systems could find that they have to remove nitrate from their stormwater runoff in order to reduce the frequency and severity of algal taste and odor problems that occur in water supply reservoirs in the Los Angeles area. The algal problems in the Sacramento River system and Delta are minimal. The major problems are in domestic water supply reservoirs in the San Francisco Bay region and in southern California that use Delta water as a source of supply. Through the CALFED process, the water utilities are already calling for nutrient control programs, including urban stormwater runoff in the Sacramento and San Joaquin River systems, in order to reduce the cost of treatment to control tastes and odors caused by algae that develop in the water supply reservoirs.

Another of the key issues that should be evaluated in developing a eutrophication control program is whether the control of urban stormwater runoff-associated nitrate represents a sufficient load of nitrate to the waterbody during the critical periods of the year to cause an impact on the excessive fertility-related water quality of the waterbody. In many situations, appreciable nitrate/ammonia will be added to the waterbody from agricultural runoff and domestic wastewater sources to be the dominant source of nitrate governing excessive fertilization of a waterbody. It is unlikely that regulatory programs are going to be put in place in the foreseeable future that will require agriculture other than feedlots and dairies to significantly control nitrate export from the land. However, efforts are beginning to be made along these lines in the Ohio River and Mississippi River watersheds. These efforts are directed to the low dissolved oxygen problem in the Gulf of Mexico, where a large area of anoxia (low dissolved oxygen) has developed due to nitrate input from the Mississippi River system derived primarily from agricultural runoff that leads to excessive growths of algae in the Gulf of Mexico. The algae die, settle to the bottom, decompose, and thereby consume the oxygen in the bottom waters of a part of the Gulf, leading to the anoxic conditions. If significant control of nitrate and ammonia from agricultural lands is achieved in the Mississippi River drainage system, then similar kinds of programs will likely be initiated in other parts of the country, including California. At that time, which will likely be several decades in the future, urban stormwater water quality management agencies could be in the position of having to justifiably control nitrate concentrations in the stormwater runoff.

As part of the implementation of the Clean Water Action Plan that was adopted last winter by the US EPA, the Agency announced in June 1998 that it is going to require that all states adopt nutrient-based numeric water quality standards. As announced last August, these criteria will be implemented like heavy metal criteria or toxics. If and when this occurs, urban area and highway stormwater runoff water quality management agencies will likely have compliance problems meeting the standards that are based on these criteria, since the concentrations of nitrogen and phosphorus typically present in urban area stormwater runoff will almost certainly be greater than the typical worst-case-based criterion/standard value that the US EPA is proposing to develop. For now, it is important that NPDES-permitted stormwater runoff water quality management agencies become involved in an effort to try to get the Agency to abandon its current "National Strategy for the

Development of Regional Nutrient Criteria” and focus eutrophication management on site-specific evaluations of the key nutrient loads to a waterbody that lead to the excessive fertility.

### **Dioxins**

Dioxins are part of a group of chlorinated hydrocarbons such as PCBs, DDT, and chlordane, that tend to bioaccumulate in fish tissue to a sufficient extent to cause the fish to be considered a health hazard to those who consume them as food. Some fish in San Francisco Bay have been found to contain excessive dioxins. Also, stormwater runoff from streets and highways has been found to contain readily measurable amounts of dioxins. Recently the US EPA has announced that it plans to require that certain dioxin sources begin to develop management programs to reduce the load to the Bay, either through wastewater discharges or atmospheric transport. It is possible that the US EPA Region 9 will require the stormwater management agencies in the Bay Area to monitor dioxin input as part of a management program for the excessive dioxin in some Bay fish. It is possible that within a few years stormwater management agencies in some areas will be conducting expensive monitoring programs to define the load of dioxin in urban area street and highway stormwater runoff.

One of the key issues that needs to be addressed is whether urban area and highway stormwater runoff-associated dioxin is in a bioavailable form. Studies on the bioavailability of urban area and highway stormwater runoff dioxins should be initiated in order to determine if the dioxin in stormwater runoff is, in fact, significantly contributing to the excessive concentrations in Bay fish.

The other chlorinated hydrocarbons that tend to bioaccumulate to hazardous levels within edible fish tissue, such as PCBs and the chlorinated hydrocarbon pesticides, DDT, chlordane, etc., may cause urban stormwater runoff water quality standards compliance problems. The organochlorine pesticides have been widely used in urban areas and are present in urban soils. Whether there is sufficient flux of these chemicals today in stormwater runoff to contribute to the excessive bioaccumulation problem that is occurring in some areas, such as San Francisco Bay, is unknown. As with mercury, the analytical methods that are typically used for these chemicals are inadequate to determine their concentrations in stormwater runoff.

There is need to develop high quality data on urban area stormwater runoff to those waterbodies where fish have excessive concentrations of the bioaccumulatable chlorinated hydrocarbons to determine whether urban area stormwater runoff today is potentially a significant contributor to these problems. If it is found that the total concentrations of any of the chlorinated hydrocarbons that are bioaccumulating to excessive levels in a waterbody’s fish are present in urban area stormwater runoff above water quality standards, then studies need to be done to determine whether these constituents are present in bioavailable forms, and thereby contribute to an excessive bioaccumulation problem.

### **Sediment-Associated Constituents**

Some CA Regional Boards such as the LA Region have used increased concentrations of constituents in sediments as a basis for placing a waterbody on the 303(d) list of impaired waterbodies. The approach that has been used by the LA Region in selecting the critical



concentrations of heavy metals and other constituents in sediments to cause this listing is well known to be technically invalid. It involves the use of co-occurrence-based values, which are known to be less reliable in predicting sediment toxicity than flipping a coin. However, unless the listing is changed, the LA Regional Board will be developing TMDLs which will cause urban area stormwater dischargers to be out of compliance with respect to discharge limitations, and to initiate control of the particulate heavy metals and possibly other constituents in the stormwater runoff.

Similarly, the State Water Resources Control Board's recently-adopted BPTCP Policy governing the identification and control of toxic hot spots in the state's waters has similar, significant technical deficiencies in designating and ranking toxic hot spots. Urban stormwater runoff water quality management agencies could readily find compliance problems associated with having to control particulates in stormwater runoff, since there is an "association" between a constituent that exceeds an arbitrarily-established concentration in sediments that is "associated" with sediment toxicity, and constituents present in the runoff. Some environmental groups are calling for revisions of the toxic hot spot list to include areas that are directly impacted by particulates derived from urban stormwater runoff.

The US EPA, as part of its national sediment quality strategy, is developing guidelines for sediment quality that can ultimately lead to compliance problems for urban stormwater runoff water quality management agencies. The Agency, in implementing its sediment quality strategy, is opting for administratively simple but unreliable sediment quality characterization based on chemical concentration-based methods to estimate toxicity, rather than on measuring toxicity directly. This will lead to inappropriate limitations on urban area stormwater runoff-associated constituents, since some of these constituents accumulate in receiving water sediments.

### **Revised Water Quality Criteria/Standards**

The US EPA is in the process of revising a number of water quality criteria, such as for mercury, selenium, and arsenic, which could cause urban stormwater runoff water quality management agencies to experience additional stormwater standard compliance problems. Of particular concern is arsenic. It is likely that the current water quality standard for arsenic of 50 µg/L will be decreased to about 2 µg/L, based on the potential of arsenic to cause cancer through consumption of drinking water. If this occurs, there will be stormwater runoff compliance problems for some urban area stormwater management agencies, since arsenic occurs in urban stormwater runoff at concentrations greater than 2 µg/L.

### **Overall**

From the information available at this time, it can be concluded that some urban area and highway stormwater runoff-associated constituents have the potential to cause water quality standards exceedances. They also can cause exceedances of TMDLs for constituents causing 303(d) listings of impaired waterbodies. However, these exceedances do not necessarily reflect real significant water quality use impairments that the public would perceive as impairments of the beneficial uses of the waterbody that should result in the significant expenditure of public funds for their control.

Several of the projected exceedances can be classified as “administrative” exceedances that are related to the overly-protective nature of the US EPA worst-case-based water quality criteria that serve as the basis for water quality standards and stormwater runoff discharge limits. A number of the exceedances will disappear when appropriately developed water quality standards are used to regulate urban area and highway stormwater runoff. It is likely that, through the use of US EPA procedures for adjusting water quality standards to site-specific conditions, many of the “administrative” exceedances will no longer occur. Further, through US EPA proposed changes in implementation of water quality criteria into state standards and discharge limits such as the elimination of the Independent Application Policy for chemically-based water quality standards, urban area and highway stormwater runoff will be found to be in compliance with appropriate water quality standards that will be protective of the beneficial uses of the receiving waters for the runoff.

There may be some situations, such as for the protection of contact recreation during the winter months from excessive fecal coliform concentrations in stormwater runoff, that will be found to be excessively expensive to control. Under these conditions variances or other administrative procedures can be developed that will eliminate the exceedance of a water quality standard based on economic considerations.

There are, therefore, a variety of mechanisms that can and should be explored as part of the BMP ratcheting-down process for addressing the projected exceedances of water quality standards associated with urban area and highway stormwater runoff. Draft suggested guidance on how the BMP ratcheting-down process should proceed, which includes discussion of these mechanisms, is being prepared and should be available for review in the near future.

### **Additional Information**

Additional information on many of these issues is found in papers and reports, including the following:

Lee, G.F., “Comments on US EPA 1998 ANPRM for the Water Quality Standards Regulations,” Report to CA State Storm Water Quality Task Force Stormwater Science Work Group, G. Fred Lee & Associates, El Macero, CA, January (1999).

Jones-Lee, A. and Lee, G.F., “Stormwater Managers Beware of Snake-Oil BMPs for Water Quality Management,” Report of G. Fred Lee and Associates, El Macero, CA, July (1998).

Lee, G.F. and Jones-Lee, A., “Appropriate Application of Water Quality Standards to Regulating Urban Stormwater Runoff,” Report of G. Fred Lee and Associates, El Macero, CA, July (1998).

US EPA, “Water Quality Standards Handbook: Second Edition,” EPA-823-B-94-005a, US Environmental Protection Agency, Office of Water (4305), Washington D.C., August (1994).

Additional information on these topics is available from :<http://members.aol.com/gfredlee/gfl.htm>.

## Potential Urban-Area & Highway Stormwater Runoff Water Quality Standards Compliance Problems\*

Frequency/Condition	Constituents
Frequently	Copper, Lead, Zinc Bis (2-ethyl) phthalate Fecal Coliforms Aquatic Life Toxicity
In Some Locations	Cadmium, Mercury, PAHs Individual & Total

### If on 303(d) List of Impaired Waterbodies for

Toxicity - <i>Ceriodaphnia</i>	OP Pesticide, Unknown Causes
Nutrients	N & P Compounds
Contact Recreation/Shellfish	Total Coliforms
Sediment-Associated Constituents	Heavy Metals, PAHs, NH <sub>3</sub> , H <sub>2</sub> S
Bioaccumulation of Hazardous Chemicals	Hg, DDT, PCBs, Chlordane, Dioxins, etc.

### New Water Quality Criteria/Standards

Nutrients N & P

New Fecal Indicator Organisms

*E. coli*, Enterococci

Cryptosporidium, Enteroviruses

Organics - To Be Determined

### Revised Water Quality Criteria/Standards

Hg, Se, As

\* Does not necessarily mean a real significant beneficial use impairment